



# State Democracy Research Initiative

UNIVERSITY OF WISCONSIN LAW SCHOOL

## Research Note: History of Wisconsin's Joint Committee on Finance's Veto Powers

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Wisconsin's Joint Committee on Finance (JCF) has a range of statutorily conferred powers, including powers to veto executive-branch actions. Litigants are challenging the constitutionality of several of those veto powers in a pending Wisconsin Supreme Court case. This Research Note and accompanying table document the history of JCF's veto powers, identifying their origin and evolution over time.

JCF was established in 1911. For decades thereafter, its primary role was to review bills related to appropriations, revenue, or taxation before those bills were considered by the full legislature.<sup>1</sup> Today, JCF continues to perform a range of similar advisory and analytic tasks.<sup>2</sup>

More recently, JCF gained a distinct type of authority—to approve or veto a variety of executive branch actions. According to a January 2023 report prepared by Wisconsin's Legislative Fiscal Bureau (LFB), JCF as of 2023 wields 120 separate approval or veto powers.<sup>3</sup>

The table below organizes the 120 powers identified in the LFB report chronologically. The table provides the year JCF first gained each veto power, the session law that conferred it, and the evolution of that power through subsequent modifications.

As the table indicates, JCF first began to acquire its veto powers in the 1970s. More than 85% of those powers originated after 1980, and nearly one-third of them were established or expanded since 2010, reflecting a gradual accretion of JCF authority over time. The summary chart to the right lists the number of JCF veto powers added each decade. Note that the first power identified in the LFB report dates to 1959. That power—to “approve determination of the format detail to be used in agency budget requests”—does not appear to be a full-fledged veto power of the sort that began to emerge in the 1970s; rather, it merely authorized JCF to set protocols for agency budget requests.

Time Period	Number of New JCF Veto Powers
1959	1
1970-1979	18
1980-1989	30
1990-1999	29
2000-2009	13
2010-2019	28
2020-2023	1

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<sup>1</sup> State of Wis. Legislative Fiscal Bureau, Informational Paper 81: Joint Committee on Finance, 5 (Jan. 2023), [https://docs.legis.wisconsin.gov/misc/lfb/informational\\_papers/january\\_2023/0081\\_joint\\_committee\\_on\\_finance\\_informational\\_paper\\_81.pdf](https://docs.legis.wisconsin.gov/misc/lfb/informational_papers/january_2023/0081_joint_committee_on_finance_informational_paper_81.pdf).

<sup>2</sup> *Id.*, Appendices II, IV, VI, VII.

<sup>3</sup> *Id.*, Appendix V.

LFB Power No. and Description	Year JCF Gained Veto Power	Current Statute No.	Original Source of JCF Veto Power	Evolution of Power Over Time
6. Approve determination of the format detail to be used in agency budget requests	1959	<a href="#">16.47(1)</a>	<a href="#">1959 Wis. Laws 228, § 9</a>	In 1963, the legislature created other categories of allotments for which format detail in budget requests is subject to JCF approval. ( <a href="#">1963 Wis. Laws 553, § 1.</a> )
17. Approve the proposed acquisition of any information technology resource that DOA considers major or likely to result in a substantive change in service, that was not considered in the biennial budget process, and that is financed by GPR or SEG under a 14-day passive review process	1971	<a href="#">16.971(3)(a)</a>	<a href="#">1971 Wis. Laws 261, § 7</a>	The original provision only required DOA to submit a report to JCF. In 1989, the legislature required passive review. ( <a href="#">1989 Wis. Act 31, § 157.</a> )
65. Approve interstate agreements regarding remission of nonresident tuition at institutions of higher education	1971	<a href="#">39.42</a> and <a href="#">39.47(2)</a>	<a href="#">1971 Wis. Ch. 100, § 18</a>	JCF initially shared approval power with the Board on Government Operation when the legislature was not in session, but, in 1975, the legislature vested JCF with sole authority to approve agreements. ( <a href="#">1975 Wis. Ch. 39, § 305.</a> )
35. May require submittal for approval by the Committee of any contracts between county social services departments and providers of county juvenile correctional services	1973	<a href="#">46.215(2)(c)3.</a> and <a href="#">46.22(1)(e)3.c.</a>	<a href="#">1973 Wis. Laws 333, §§ 95, 107</a>	Initially, the legislature vested the county board of supervisors with approval power under what is now <a href="#">46.215(2)(c)3.</a> ( <a href="#">1973 Wis. Laws 90, § 259g.</a> ) Later that same year, the legislature replaced the board with JCF as the approving authority. ( <a href="#">1973 Wis. Laws 333, § 107.</a> )



60. Approve level of state supplemental payments for SSI recipients	1973	<a href="#">49.77(2m)</a>	<a href="#">1973 Wis. Laws 147, § 10</a>	In 1977, the legislature empowered the governor to override JCF's decision. ( <a href="#">1977 Wis. Laws 29, § 578m.</a> )
61. Approve agreements between the state and the federal government for federal administration of state supplemental payments to SSI recipients	1973	<a href="#">49.77(4)(c)</a>	<a href="#">1973 Wis. Laws 147, § 10</a>	In 1977, the legislature empowered the governor to override JCF's decision. ( <a href="#">1977 Wis. Laws 29, § 578p.</a> )
2. Approve, under a 14-day passive review process, rental policies for state-owned employee housing	1975	<a href="#">16.004(8)(b)</a> and <a href="#">(c)</a>	<a href="#">1975 Wis. Laws 244, § 1d</a>	Initially, JCF was responsible for producing a rate structure based on recommendations provided by the Secretary of Administration. ( <a href="#">1975 Wis. Laws 244, § 1d.</a> ) In 1987, the scope of JCF's power was expanded to rental "policies" from "rental-rate structure," and the legislature subjected the Secretary's decision to the passive-review approval process. ( <a href="#">1987 Wis. Laws 27, §§ 58, 58m.</a> ) In 1991, JCF's power transitioned from producing a rate structure to approving or disapproving rental policies produced by the Secretary. ( <a href="#">1991 Wis. Laws 39, § 103.</a> )
18. Approve release of any excess state matching funds which were required to be placed in unallotted reserve when they were determined to be unneeded to secure or match federal funds	1975	<a href="#">20.002(10)</a>	<a href="#">1975 Wis. Laws 39, § 742</a>	Initially, the governor shared discretionary approval power with the Board on Government Operations. ( <a href="#">1973 Wis. Laws 333, § 19.</a> ) In 1975, JCF assumed the Board's discretionary approval power. ( <a href="#">1975 Wis. Laws 39, § 742.</a> ) In 1977, the legislature removed the governor as an approving authority and changed JCF's approval authority from discretionary to mandatory. ( <a href="#">1977 Wis. Laws 418, § 31.</a> )



22. Approve guidelines for the municipal services program	1975	<a href="#">70.119(4)</a>	<a href="#">1975 Wis. Laws 39, § 452</a>	Initially, approval power was vested in the Board on Government Operations. ( <a href="#">1971 Wis. Laws 328, § 3.</a> ) In 1975, the legislature provided JCF with approval power. ( <a href="#">1975 Wis. Laws 39, § 452.</a> )
47. Approve budget for newly-elected non-incumbent Governor for staff and office expenses prior to inauguration	1975	<a href="#">13.09(5)</a>	<a href="#">1975 Wis. Laws 39, § 8</a>	N/A
82. Approve release of unassigned segregated revenues in excess of budgeted amounts	1975	<a href="#">20.9045(2)</a>	<a href="#">1975 Wis. Laws 39, § 118</a>	Initially, approval power was vested in the Board on Government Operations. ( <a href="#">1967 Wis. Laws 291, § 12.</a> ) In 1975, the legislature provided JCF with the approval power. ( <a href="#">1975 Wis. Laws 39, § 118.</a> )
90. Approve allotment of monies from DOR's budget as contingent funds, including funds for redemption of bad checks and share drafts or other drafts returned to the state	1975	<a href="#">20.566(1)(a)</a>	<a href="#">1975 Wis. Laws 39, § 742</a>	Initially, approval power was vested in the Board on Government Operations. ( <a href="#">1969 Wis. Laws 291, § 12.</a> ) In 1975, the legislature provided JCF with the approval power. ( <a href="#">1975 Wis. Laws 39, § 732.</a> )
120. Approve general gifts, grants and bequests to state, including specifying the state agency to carry out the purposes of the conveyance if none is so designated	1975	<a href="#">20.907(1)</a> and <a href="#">(2)</a>	<a href="#">1975 Wis. Laws 39, § 732</a>	Initially, approval power was vested in an emergency board. ( <a href="#">1953 Wis. Laws 257, § 1.</a> ) In 1975, the legislature empowered JCF with approval power. ( <a href="#">1975 Wis. Laws 39, § 732.</a> )
25. Approve the transfer of personnel from other state agencies to the Bureau of Merit Recruitment and Selection (BMRS) when requested by the director of BMRS if the director has removed any personnel functions which have been delegated to the state agency and for which delegated functions the agency received increased staff resources or which resulted in freed up resources in the bureau	1977	<a href="#">230.05(2)(a)</a>	<a href="#">1977 Wis. Laws 196, § 26</a>	Between 1971 and 1977, the Bureau could act without JCF approval. ( <a href="#">1971 Wis. Laws 976, § 10.</a> ) In 1977, the legislature provided JCF with approval power. ( <a href="#">1977 Wis. Laws 196, § 26.</a> )



27. Approve releases from the Department's sum sufficient appropriation for animal disease indemnities in the case of a need for emergency control programs and indemnities payments due to an outbreak of dangerous diseases affecting the health of certain domestic animals	1977	<a href="#">95.31(4)</a>	<a href="#">1977 Wis. Laws 146, § 3</a>	Initially, the approval power pertained to the department's request for special emergency appropriations, but in 1981 the legislature modified the power to cover disbursements of already-appropriated funds. ( <a href="#">1981 Wis. Laws 20, § 1273d.</a> )
37. Approve the purchase, lease or construction of additional correctional facilities	1977	<a href="#">301.18(4)</a>	<a href="#">1977 Wis. Laws 29, § 1606c(9)(a), (10)</a>	Initially, JCF's approval power applied to specific buildings listed in the budget. In 1981, the legislature expanded the scope of the power to "any purchase, lease or construction of additional correction facilities." ( <a href="#">1981 Wis. Laws 20, § 752r.</a> )
63. Approve any Board sale, conveyance or repurchase of student loans	1977	<a href="#">39.28(4)</a>	<a href="#">1977 Wis. Ch. 418, § 274</a>	N/A
76. Approve release for expenditure of all federal monies received by the Commission	1977	<a href="#">20.665(1)(mm)</a>	<a href="#">1977 Wis. Laws 449, § 36</a>	N/A
96. Approve any expenditure in excess of \$10,000 for any gubernatorial portrait as arranged by the Arts Board	1979	<a href="#">41.53(1)(g)</a>	<a href="#">1979 Wis. Laws 34, § 817vm</a>	Initially, the legislature provided for a committee to arrange official gubernatorial portraits. ( <a href="#">1977 Wis. Laws 29, § 530.</a> ) In 1979, the legislature empowered JCF to approve portraits in excess of \$10,000. ( <a href="#">1979 Wis. Laws 34, § 817vm.</a> )
10. Approve, under a two-day passive review process, any proposal by DOA to prorate state payments or establish priority payment schedules due to balances in any state fund being insufficient to meet required payments	1981	<a href="#">16.53(10)(b)</a>	<a href="#">1981 Wis. Laws 1, §§ 3-4</a>	As originally enacted, § 16.53(10) only required the DOA to consult with JCF. ( <a href="#">1975 Wis. Laws 154, § 1.</a> )



20. Approve the final general fund condition statement and summary of appropriations submitted by DOA for printing in the biennial edition of the Wisconsin Statutes	1981	<a href="#">20.004(2)</a>	<a href="#">1981 Wis. Laws 20, § 120p</a>	Between 1967 and 1981, the Department of Administration could act without JCF approval. ( <a href="#">1967 Wis. Laws 291, § 12.</a> ) In 1981, the legislature provided JCF with approval power. ( <a href="#">1981 Wis. Laws 20, § 120p.</a> )
36. Approve increases in staffing levels at minimum security correctional institutions to allow the temporary placement of medium security inmates at minimum security institutions	1981	<a href="#">301.17</a>	<a href="#">1981 Wis. Laws 20, § 754m</a>	N/A
69. With regard to the Authority's annual plan for expenditure of any surplus funds and any parts of such plan which are objected to by a standing committee of the Legislature designated to review such plan, the Joint Committee on Finance may: (a) concur in the standing committee's objections; (b) modify the plan's objected-to parts; or (c) approve the plan's objected-to parts notwithstanding the standing committee's objections	1981	<a href="#">234.165(2)(b)5.</a> and <a href="#">6.</a>	<a href="#">1981 Wis. Laws 349, § 17</a>	N/A
87. Approve the level of reimbursement to be received by the state from a municipality for transfer of state park land to the municipality	1981	<a href="#">27.01(3)</a>	<a href="#">1981 Wis. Laws 20, § 267s</a>	N/A
1. Approve transfer of federal monies between block grants	1983	<a href="#">13.101(10)</a> and <a href="#">16.54(2)(a)1.</a>	<a href="#">1983 Wis. Act 27, §§ 6m, 82m</a>	N/A
5. Approve, under a 14-day passive review process, requests from DOA for issuance of operating notes by the State Building Commission	1983	<a href="#">16.405(3)</a>	<a href="#">1983 Wis. Act 3, § 2</a>	In 1995, the legislature applied JCF's passive-review process to the approval power. ( <a href="#">1995 Wis. Act 27, § 105.</a> )



7. Approve, under a 14-day passive review process, individual agency plans, as submitted by DOA, to correct program revenue or segregated revenue deficit balances	1983	<a href="#">16.513(3)(b)</a>	<a href="#">1983 Wis. Laws 27, § 72s</a>	N/A
11. Approve, under a two-day passive review process, any modifications proposed by DOA to previously approved plans to prorate payments or establish priority payment schedules or issue operating notes	1983	<a href="#">16.531(2)</a>	<a href="#">1983 Wis. Act 3, § 6</a>	N/A
13. Approve under certain conditions the state plan for use of federal funds for the low-income energy assistance program prepared by DOA	1983	<a href="#">16.54(2)(b)</a>	<a href="#">1983 Wis. Act 27, § 82r</a>	JCF's power was modified several times between 1985 and 1991, changing the amount of money subject to review and the applicable years. ( <a href="#">1985 Wis. Act 29, § 120m</a> ; <a href="#">1987 Wis. Act 27, § 80</a> ; <a href="#">1989 Wis. Act 31, § 122</a> ; <a href="#">1991 Wis. Act 39, § 137.</a> )
14. Approve any proposal by DOA to withdraw delegation of prison industries' purchasing authority from the Department of Corrections	1983	<a href="#">16.71(2)</a>	<a href="#">1983 Wis. Act 333, § 2</a>	N/A
24. Approve the transfer of personnel from other state agencies to the Division of Personnel Management (DPM) when requested by the administrator of DPM if the administrator has removed any personnel functions which have been delegated to the state agency and for which delegated functions the agency received increased staff resources or which resulted in freed up resources in the division	1983	<a href="#">230.04(1m)</a>	<a href="#">1983 Wis. Act 27, § 1604am</a>	Between 1977 and 1983, the Department of Personnel Management could act without JCF approval. ( <a href="#">1977 Wis. Laws 196, § 101.</a> ) In 1983, the legislature provided JCF with approval power. ( <a href="#">1983 Wis. Act 27, § 1604am.</a> )
34. Approve any expenditures for building construction or purchase of equipment for new prison industries from the prison industries account	1983	<a href="#">20.410(1)(km)</a>	<a href="#">1983 Wis. Act 27, § 360r</a>	N/A



40. Approve any contract to transfer more than 10 Wisconsin prisoners to another state submitted by the Department	1983	<a href="#">302.26</a>	<a href="#">1983 Wis. Act 27, § 1129t</a>	As originally enacted, this provision required contracts transferring 10 or more prisoners to be approved by the legislature by law. ( <a href="#">1981 Wis. Ch. 20, § 969p.</a> ) In 1983, this was amended to allow for JCF approval as an alternative to full legislative approval. ( <a href="#">1983 Wis. Act 27, § 1129t.</a> ) In 1995, the Department was given more authority to negotiate contracts with other states outside the Interstate Corrections Compact, and JCF's approval power (shared with the legislature) was expanded to such contracts. ( <a href="#">1995 Wis. Act 344, § 7m.</a> )
49. Approve reports prepared by the Department for the use of federal social services block grant funds	1983	<a href="#">16.54(2)(c)</a>	<a href="#">1983 Wis. Act 208, § 1</a>	N/A
66. May approve a minimum Wisconsin higher education grant level of less than \$250 per academic year if requested by the Board	1983	<a href="#">39.435(3)</a>	<a href="#">1983 Wis. Act 27, § 926p</a>	The legislature established the grant program in 1975. ( <a href="#">1975 Wis. Laws 39, § 307.</a> ) In 1983, the legislature provided JCF with approval power. ( <a href="#">1983 Wis. Act 27, § 926p.</a> ) In 1987, the legislature raised the grant threshold from \$200 to \$250. ( <a href="#">1987 Wis. Act 27, § 683n.</a> )
89. Approve, under a 14-day passive review process, annual plan regarding how the Superintendent of Public Instruction proposes to adjust the Department's federal appropriations to reflect the most recent estimate of federal funds that will be appropriated in that fiscal year, if estimated funding will differ by more than 5% from budgeted amounts	1983	<a href="#">115.295(3)</a>	<a href="#">1983 Wis. Act 86, § 7</a>	N/A





97. Approve, upon request from DOT, the redesignation of any reconditioning, reconstruction or resurfacing project as a major highway project	1983	<a href="#">84.013(6)</a>	<a href="#">1983 Wis. Act 27, § 1328m</a>	N/A
105. Approve any proposed action by DOT to withdraw from the international registration plan adopted by the American Association of Motor Vehicle Administrators	1983	<a href="#">341.405(4)</a>	<a href="#">1983 Wis. Act 27, § 1677</a>	N/A
106. Approve any proposed reciprocal registration exemption agreements with federally recognized Indian tribes or bands	1983	<a href="#">341.409(1)</a>	<a href="#">1983 Wis. Act 50, § 2</a>	N/A
4. Approve budgets in excess of \$2,000 annually for special and executive committees created by statute or executive order	1985	<a href="#">16.40(14)</a>	<a href="#">1985 Wis. Act 29, § 105</a>	N/A
8. Approve, under a 14-day passive review process, any initial modifications to program revenue appropriations or position levels proposed by DOA within 30 days of the passage of each biennial budget, that may be required to reflect base year funding or positions approved by the Committee but which were not included in the biennial budget act	1985	<a href="#">16.517(3)</a>	<a href="#">1985 Wis. Laws 29, § 114</a>	N/A
21. Approve, under a 14-day passive review process, release from compensation reserves to state agencies of supplemental appropriations to meet the increased costs of approved state employee pay plans and collective bargaining agreements and increases in the employer share of employee fringe benefits costs	1985	<a href="#">20.928(2m)</a>	<a href="#">1985 Wis. Act 29, § 609r</a>	N/A



48. Approve expenditures by a committee created by law or executive order that exceed \$2,000 in a fiscal year in a complete budget for that committee submitted by the Governor	1985	<a href="#">16.40(14)</a>	<a href="#">1985 Wis. Act 29, § 105</a>	N/A
51. May require submittal for approval by the Committee of any local government contracts with the Department for state aids for county mental hygiene and social services	1985	<a href="#">46.031(2g)(c)</a> , <a href="#">46.215(2)(c)1.</a> and <a href="#">46.22(1)(e)3.a.</a>	<a href="#">1985 Wis. Act 120, § 76</a>	In 2015, the legislature expanded JCF's approval power to include community-based juvenile delinquency services. ( <a href="#">2015 Wis. Act 55, §§ 1487, 1500.</a> )
52. Approve any determination by the Department for the provision of services by an alternative local agency if a portion of a local county social services allocation of state aids for county mental hygiene and social services is found to be inconsistent with state or federal statutes or rules	1985	<a href="#">46.031(2r)(a)2.</a>	<a href="#">1985 Wis. Act 120, § 78</a>	N/A
38. Approve any Department plan to sell, transfer or otherwise dispose of land originally acquired for construction of a correctional facility in the Menomonee Valley area in Milwaukee	1987	<a href="#">301.24(4m)</a>	<a href="#">1987 Wis. Act 5, § 13</a>	N/A
91. Approve Department's request for any expenditure for lottery operating expenses in excess of 10% of gross lottery revenues	1987	<a href="#">25.75(3)(b)</a>	<a href="#">1987 Wis. Act 119, § 23</a>	In 1997, the threshold for triggering JCF approval decreased from 15 percent to 10 percent. ( <a href="#">1997 Wis. Act 27, § 913.</a> )
54. Approve, under a 14-day passive review process, the proposed allocation by the Department of any unanticipated federal community mental health services block grant funds, or federal prevention and treatment of substance abuse block grant funds	1989	<a href="#">46.49(1)</a>	<a href="#">1989 Wis. Act 31, § 1100</a>	N/A



81. Approve request for a change in the percentage of market interest rate established by administrative rule for certain projects to be funded under the clean water fund or the safe drinking water loan programs	1989	<a href="#">13.101(11)</a> , <a href="#">281.58(12)(f)</a> and <a href="#">281.61(11)(b)</a>	<a href="#">1989 Wis. Act 366, §§ 1, 90</a>	In 1989, the approval power within the clean water fund was concentrated in the Building Commission, a hybrid executive-legislative body, but was then vested in JCF later that same year. ( <a href="#">1989 Wis. Act 366, §§ 1, 90.</a> ) In 1997, the legislature expanded JCF's approval power to the safe drinking water loan program. ( <a href="#">1997 Wis. Act 27, § 7.</a> )
23. Annually, before October 16, approve the total amount of funding to be distributed for state lottery and gaming property tax credits	1991	<a href="#">79.10(11)(b)</a>	<a href="#">1991 Wis. Act 323, § 6</a>	N/A
43. Approve holding any real property for more than five years after acquisition by a nonstock nonprofit corporation organized by the Board	1991	<a href="#">39.12(2m)</a>	<a href="#">1991 Wis. Act 269, § 265</a>	N/A
72. Approve any increase or decrease in the total amounts of loans under any loan guarantee program to be guaranteed by the Authority under the Wisconsin Development Reserve Fund	1991	<a href="#">234.93(3)(b)</a>	<a href="#">1991 Wis. Act 39, § 3126</a>	Initially, JCF shared power with the Secretary of Administration over approving changes to the number of loans. ( <a href="#">1991 Wis. Act 39, § 3126.</a> ) In 1993, the legislature eliminated the role of the Secretary in approving changes, leaving JCF as the sole approving authority. ( <a href="#">1993 Wis. Act 394, § 7.</a> ) The legislature also modified the scope of the power to approve increases and decreases in the total principal amount, rather than just increases.
93. Approve Department's proposal for ensuing fiscal year of the amount of lottery revenues to be used for prize payouts	1991	<a href="#">565.02(7)</a>	<a href="#">1991 Wis. Act 323, § 9</a>	N/A
101. Approve any use of bond revenue proceeds for capital costs related to Amtrak service extension routes	1993	<a href="#">85.061(3)(b)</a>	<a href="#">1993 Wis. Act 16, § 2025</a>	N/A



104. Approve any use by DOT of state-supported revenue borrowing for the motor vehicle emission inspection and maintenance program	1993	<a href="#">110.20(14g)</a>	<a href="#">1993 Wis. Act 288, § 13m</a>	N/A
12. Approve, under a 14-day passive review process, the distribution of any federal block grants to state agencies, made to this state as a result of any federal law enacted after August 31, 1995, before any such block grant funds may be expended, except for federal block grants allocated under s. 49.175 (grants for public assistance programs administered by the Department of Workforce Development)	1995	<a href="#">16.54(2)(a)2.</a>	<a href="#">1995 Wis. Act 132, § 3</a>	In 1999, the legislature added the exception for grants for public assistance programs administered by the Department of Workforce Development. ( <a href="#">1999 Wis. Act 9, § 78.</a> )
30. May require submittal for approval by the Committee any contracts between county social services departments and providers of services for the state economic support and work program (W-2) or community-based juvenile delinquency-related services	1995	<a href="#">46.215(2)(c)1.</a> and <a href="#">2.</a> , <a href="#">46.22(1)(e)3.b.</a> , and <a href="#">49.325(2g)(c)</a>	<a href="#">1995 Wis. Act 27, § 2932</a>	In 2007 and 2015, the legislature expanded the approval power to a wider range of contracts. ( <a href="#">2007 Wis. Act 20, § 1495</a> ; <a href="#">2015 Wis. Act 55, § 1772.</a> )
32. Approve, under a 14-day passive review process, any unanticipated federal child care and development block grant funds that exceed statutory allocation amounts	1995	<a href="#">49.155(1j)</a>	<a href="#">1995 Wis. Act 404, § 169</a>	N/A
33. Approve any determination by the Department that a county social services department allocation of state aids is inconsistent with federal or state law and that the DCF is selecting an alternative agency to provide the services	1995	<a href="#">49.325(2r)(a)2.</a>	<a href="#">1995 Wis. Act. 27 § 2932</a>	In 2015, the legislature expanded JCF's approval power to include community-based juvenile delinquency programs. ( <a href="#">2015 Wis. Act 55, § 1774.</a> )



41. Approve any Department proposal to lease space within the precinct of a state prison to a private business for the employment of prison inmates in the manufacture of products or the provision of services to the open market	1995	<a href="#">303.01(2)(em)</a>	<a href="#">1995 Wis. Act 27, § 6384</a>	N/A
68. Approve, under a 14-day passive review process, any proposed fees to be assessed for use of the Society's main library	1995	<a href="#">44.02(5g)(a)</a>	<a href="#">1995 Wis. Act 27, § 1986</a>	N/A
71. Approve the Authority's proposed use of emergency eligibility criteria for the guarantee of loans to farmers under the CROP program	1995	<a href="#">234.90(3j)(b)</a>	<a href="#">1995 Wis. Act 5, § 1g</a>	N/A
73. Approve, upon request of the Authority, any increase or decrease in the total amount of loans for employee training or retraining program guaranteed by the Job Training Reserve Fund	1995	<a href="#">234.932(4)</a>	<a href="#">1995 Wis. Act 116, § 5</a>	N/A
83. Approve, under a 14-day passive review process, the encumbrance or expenditure of more than \$250,000 for any project to be funded from the original (\$231 million) Warren Knowles-Gaylord Nelson Stewardship program	1995	<a href="#">23.0915(4)</a>	<a href="#">1995 Wis. Act, § 1266d</a>	N/A
92. Approve fee levels for business tax registration certificates	1995	<a href="#">73.03(50)</a>	<a href="#">1995 Wis. Act 27, § 3440m</a>	N/A
107. Approve any modification, extension or renewal of the lease agreement or the affiliation agreement between the UW Board of Regents and the Authority	1995	<a href="#">233.04(7g)(a)</a> , and <a href="#">(7p)(a)</a> , <a href="#">233.05(1)(a)1.</a> and <a href="#">(2)(a)1.</a>	<a href="#">1995 Wis. Act 27, § 6301</a> ; <a href="#">1995 Wis. Act 216, §§ 64m, 64p</a>	N/A



108. Approve, by declining to object to in the prior fiscal year, the otherwise automatic one-year extension of the lease and affiliation agreement between the UW Board of Regents and the Authority	1995	<a href="#">233.05(2)</a>	<a href="#">1995 Wis. Act 216, § 66r</a>	N/A
117. Approve any proposed increases in the number of designated enterprise zones in the state in excess of 98	1995	<a href="#">238.397(2)(d)</a>	<a href="#">1995 Wis. Act 27, § 6936s</a>	Initially, the Department of Commerce (and later the Wisconsin Economic Development Corporation) was approved to designate 50 enterprise zones without JCF authority. That threshold was increased to 79 in 1999 and 98 in 2011. ( <a href="#">1999 Wis. Act 9, § 3012</a> ; <a href="#">2011 Wis. Act 32, § 3435.</a> )
29. Approve any plan of the Board's nonprofit corporation to hold real property acquired by the corporation for a period longer than five years	1997	<a href="#">48.982(2e)(c)</a>	<a href="#">1997 Wis. Act 78, § 1s</a>	N/A
67. Approve, under a 14-day passive review process, the joint administrative memorandum from Minnesota and Wisconsin higher education aids boards establishing policies and procedures for implementation of the nonresident tuition reciprocity agreement for the following academic year	1997	<a href="#">39.47(2g)</a>	<a href="#">1997 Wis. Act 200, § 2</a>	N/A
74. Approve any request to increase or decrease the total outstanding guaranteed principal amount or loan under the drinking water loan guarantee program	1997	<a href="#">234.933(4)</a>	<a href="#">1997 Wis. Acts 27, § 3387</a>	N/A



77. Approve, under a 14-day passive review process, an annual plan regarding how the Attorney General proposes to adjust the Department's federal appropriations to reflect the most recent estimate of federal funds that will be appropriated in that fiscal year, if estimated funding will differ by more than 5% from budgeted amounts	1997	<a href="#">165.02(3)</a>	<a href="#">1997 Wis. Act 86, § 8</a>	N/A
80. Approve, under a 14-day passive review process, any proposal from the Department's Division of Emergency Management to contract with or renew or extend a contract with a regional emergency response team (Level A hazardous materials)	1997	<a href="#">323.70(6)</a>	<a href="#">1997 Wis. Act 27, § 3117r</a>	To support contract extensions and renewals, the Division could initially request funding from JCF beyond the amount already appropriated, but the legislature eliminated the Division's ability to do so in 1999. ( <a href="#">1999 Wis. Act 9, § 2303d.</a> )
88. Approve any renewal of cooperative agreements between the Department and participants under the environmental cooperation pilot program	1997	<a href="#">299.80(6e)</a>	<a href="#">1997 Wis. Act 27, § 3789</a>	N/A
98. Approve, under a 14-day passive review process, an annual plan regarding how the Secretary of DOT proposes to adjust the Department's federal appropriations to reflect the most recent estimate of federal ISTEA funds that will be appropriated in that fiscal year if estimated funding will differ by more than 5% from budgeted amounts	1997	<a href="#">84.03(2)(b)1.</a> and <a href="#">(2)(c)</a>	<a href="#">1997 Wis. Act 86, § 3</a>	In 2001, the legislature empowered JCF to modify a plan JCF has previously approved in that same fiscal year. ( <a href="#">2001 Wis. Act 109, § 258puv.</a> )
102. Approve transfers of monies from transportation fund to the transportation infrastructure loan fund	1997	<a href="#">85.52(3)(cm)</a>	<a href="#">1997 Wis. Act 27, § 2485</a>	N/A



59. Approve any reduction by the Department in the statutory maximum income level for eligibility for participation in BadgerCare	1999	<a href="#">49.665(4)(at)1.b.</a>	<a href="#">1999 Wis. Act 9, § 1472</a>	In 2001, the legislature added a provision that allowed JCF to block the Department from proceeding with a planned reduction if the committee scheduled a meeting within 14 days of receiving the plan from the agency. ( <a href="#">2001 Wis. Act 109, § 128m.</a> )
84. Approve, under a 14-day passive review process, the obligation of funds under the land acquisition subprogram of the Warren Knowles-Gaylord Nelson Stewardship 2000 program for certain large purchases under specified circumstances	1999	<a href="#">23.0917(5m)</a>	<a href="#">1999 Wis. Act 9, § 663u</a>	N/A
57. Approve reduced allocation of federal funding for supplemental payments to certain facilities and case management organizations	2001	<a href="#">49.45(6u)(am)5.</a>	<a href="#">2001 Wis. Act 16, § 1776m</a>	N/A
100. Approve plan for use of proceeds from certain general obligation bond proceeds for additional funding for certain major highway and rehabilitation projects	2001	<a href="#">84.555(1)(b)</a> and <a href="#">(2)</a>	<a href="#">2001 Wis. Act 109, § 258pw</a>	N/A
44. Approve the state election administration plan required under Public Law 107-252 [Help America Vote Act (HAVA)] for participation in federal financial assistance program authorized under that Act	2003	<a href="#">5.05(10)</a>	<a href="#">2003 Wis. Act 265, § 4</a>	N/A
53. Approve contracts to administer the family care benefit and all long-term care programs in areas which, in aggregate, have more than 29 percent of the state's population that is eligible for the family care benefit. The procedures of s. 13.10 do not apply to approval of these contracts	2005	<a href="#">46.281(1g)(b)</a>	<a href="#">2005 Wis. Act 386, § 9</a>	In 2011, the legislature removed the passive review process, requiring active approval by JCF. ( <a href="#">2011 Wis. Act 127, § 1g.</a> )





113. Approve bond resolutions of the Wisconsin Aerospace Authority	2005	<a href="#">114.70(6)</a>	<a href="#">2005 Wis. Act 335, § 74</a>	N/A
31. Approve, under a 14-day passive review process, the Department's allocation plan for use of unanticipated federal foster care and adoption assistance payments if its proposed allocation would exceed the statutorily established allocation limit	2007	<a href="#">48.568</a>	<a href="#">2007 Wis. Act 20, § 1290</a>	N/A
85. Approve, under a 14-day passive review process, the encumbrance or expenditure of more than \$250,000 for any project (except DNR development projects) to be funded from the Warren Knowles-Gaylord Nelson Stewardship 2000 program	2007	<a href="#">23.0917(6m)</a>	<a href="#">2007 Wis. Act 20, § 646t</a>	In 2011, 2013, and 2015, the legislature removed limits on JCF's authority and expanded the scope of projects subject to JCF's review. These changes allow a single committee member to halt a project, rather than five members who needed to submit their objections in writing. ( <a href="#">2011 Wis. Act 32, § 837m.</a> ) JCF previously needed to hold a meeting on an objection within 16 days ( <a href="#">2007 Wis. Act 20, § 646t</a> ), but now must only notify the Department of Natural Resources within 14 days that it intends to hold a hearing ( <a href="#">2011 Wis. Act 32, §§ 837m, 837r, 837t</a> ). The project cost threshold requiring JCF review was reduced from \$750,000 to \$250,000. ( <a href="#">2011 Wis. Act 32, § 838</a> ); review was also extended to all land acquisitions north of State Trunk Highway 64, regardless of amount. <a href="#">2015 Wis. Act 55, § 961t.</a>
94. Approve Department's report, under a 14-day passive review process, adjusting credential holder fees	2007	<a href="#">440.03(9)(d)</a>	<a href="#">2007 Wis. Act 20, § 3453</a>	N/A



103. Approve plan, under a 14-day passive review process, to eliminate, by the close of the fiscal biennium, a projected deficit in the transportation fund, if the projected deficit exceeds \$30.0 million	2007	<a href="#">85.62</a>	<a href="#">2007 Wis. Act 20, § 2550p</a>	N/A
109. Approve, under a passive review process, issuance of bonds or indebtedness if the Authority has an A rating or better from bond rating agencies	2007	<a href="#">233.20(3m)(b)</a>	<a href="#">2007 Wis. Act 109, § 19</a>	N/A
110. Approve the amount of bonds or indebtedness of the Authority	2007	<a href="#">233.20(3m)(c)</a>	<a href="#">2007 Wis. Act 109, § 19</a>	N/A
26. Approve, under a 14-day passive review process, any agricultural conservation easement purchase under which DATCP's share of the purchase costs and transaction costs would be more than \$750,000. If the co-chairs convene a meeting to review the purchase, the purchase is approved unless a majority of the Committee members in attendance at the meeting vote to modify or deny the purchase	2009	<a href="#">93.73(6h)</a>	<a href="#">2009 Wis. Act 28, § 1977</a>	N/A



<p>58. Approve a Medical Assistance (MA) physicians pilot proposal to increase MA reimbursement to providers beginning January 1, 2010, subject to approval by the U.S. Department of Health and Human Services (HHS) of any required waiver of federal law pertaining to MA and any required amendment to the state MA plan [s. 49.45(24g)(d)]. If pilot proposal is approved, approve report from DHS (submitted by October 1, 2012) on whether the increased reimbursement results in net cost reductions for the MA program, and a recommendation as to whether to continue the increased reimbursement</p>	<p>2009</p>	<p><a href="#">49.45(24g)(e)</a></p>	<p><a href="#">2009 Wis. Act 28, § 1301e</a></p>	<p>N/A</p>
<p>70. Approve, under a 14-day passive review process, a written request to issue additional bonds and notes if the Authority, before July 1, 2018 and before every fourth July 1 thereafter, determines that a continuation of the economic development program will promote significant economic development in the state</p>	<p>2011</p>	<p><a href="#">234.65(1)(c)2.</a></p>	<p><a href="#">2011 Wis. Act 214, §12r</a></p>	<p>Initially, the legislature granted JCF one-time approval authority after the third fiscal year following 2012. (<a href="#">2011 Wis. Act 214, § 12r.</a>) The legislature then gave JCF the authority to approve a bond or note issuance every fourth fiscal year in perpetuity but allowed the Authority to spend the amount requested if JCF does not schedule a meeting to review the request within 14 days. (<a href="#">2017 Wis. Act 277, § 21.</a>) Previously that spending limit was capped at \$150,000 instead of the amount requested.</p>



112. Approve, beginning June 15, 2011, the commitment of any funds received by the Board, or any institution, college campus or UW Extension from the National Telecommunications and Information Administration in the federal Department of Commerce related to the Building Community Capacity Through Broadband Project grant applicable to the extension to any facilities to which such funds were not committed prior to June 15, 2011	2011	<a href="#">36.585(4)</a>	<a href="#">2011 Wis. Act 32, § 1015x</a>	N/A
16. Approve the sale or lease certain state properties, if proposed by DOA. The Department must first notify the Committee in writing of its proposed action. The Department may not proceed with the proposed action unless the proposed action is approved by the Committee	2013	<a href="#">16.848(1)(a)</a> and <a href="#">(b)</a>	<a href="#">2013 Wis. Act 20, § 125m</a>	N/A
19. Approve, under a 30-day passive review process, upon request of the Secretary of DOA, the temporary transfer of funds from the general fund or any segregated fund to the unemployment reserve fund	2013	<a href="#">20.002(11)(b)3m.</a>	<a href="#">2013 Wis. Act 20, § 194c</a>	N/A
28. Approve the sale or lease certain state properties, if proposed by the Building Commission. The Commission must first notify the Committee in writing of its proposed action. The Commission may not proceed with the proposed action unless the proposed action is approved by the Committee	2013	<a href="#">13.48(14)(am)2.</a>	<a href="#">2013 Wis. Act 20, § 10m</a>	N/A



46. Approve, under a 14-day passive review process, initial and renewal fee adjustments for the regulation of professional employer organizations and the regulation of solicitation of funds for a charitable purpose	2013	<a href="#">202.041(2)</a>	<a href="#">2013 Wis. Act 20, § 1990</a>	N/A
86. Approve the acquisition of land under the Warren Knowles-Gaylord Nelson Stewardship 2000 program for land that is outside of the boundaries of stewardship projects established before May 1, 2013. Approval by the Committee requires the approval of 12 members of the Committee	2013	<a href="#">23.0917(8)(g)</a>	<a href="#">2013 Wis. Act 20, § 509y</a>	N/A
114. Approve the establishment of any nonprofit organization proposed to be created by the Wisconsin Economic Development Corporation	2013	<a href="#">238.045(2)</a>	<a href="#">2013 Wis. Act 20, § 2055m</a>	N/A
39. Approve, under a 14-day passive review process, the Department of Corrections' per person daily cost assessment to counties for juvenile community supervision services	2015	<a href="#">301.26(4)(d)5.</a>	<a href="#">2015 Wis. Act 55, § 4273</a>	N/A
42. Approve, under a 14-day passive review process, any interstate agreement of the Board related to distance education programs prior to the Board entering into the agreement	2015	<a href="#">39.86(2)(b)</a>	<a href="#">2015 Wis. Act 208, § 7</a>	N/A
45. Approve, under a 21-day passive review process, the execution of any contract submitted by the Group Insurance Board in consultation with DOA's Division of Personnel Management to provide self-insured group health plans on a regional or statewide basis to state employees	2015	<a href="#">40.03(6)(L)</a>	<a href="#">2015 Wis. Act 119, § 1</a>	N/A



56. Approve, under a 14-day passive review process, any negotiated methodology between the federal Department of Health and Human Services and the Department of Health Services for making payments to hospitals with a disproportionate share of low-income patients that is different from the methodology specified in statute	2015	<a href="#">49.45(3m)(d)</a>	<a href="#">2015 Wis. Act 55, § 179r</a>	N/A
75. Approve annually proposed fees set for the next fiscal year associated with the Injured Patients and Families Compensation Fund under a 14-day passive review process, based on a report submitted to the Committee by the Commissioner of Insurance before April 1	2015	<a href="#">655.27(3)(bt)</a>	<a href="#">2015 Wis. Act 90, § 82</a>	In 2021, the legislature expanded JCF's approval powers to include payment classifications. ( <a href="#">2021 Wis. Act 114, § 33.</a> )
95. Approve any use of medical licensure fees paid by Wisconsin physicians not applying for a license under the interstate medical licensure compact for payment of Wisconsin's annual assessment under the interstate medical licensure compact	2015	<a href="#">448.981(6)</a>	<a href="#">2015 Wis. Act 116, § 21</a>	N/A
3. Approve an annual report, submitted on April 15, under a 14-day passive review process relating to various aspects of the human resource services, and payroll and benefits services administered by DOA for most executive branch agencies. The Department may not provide these services or assess changes until the report is approved	2017	<a href="#">16.004(20)(c)2.</a>	<a href="#">2017 Wis. Act 59, § 73</a>	N/A
9. Approve, under a 14-day passive review process, any transfer of program revenue funding associated with savings to the state's group insurance program as the result of eliminating the Affordable Care Act health insurance fee	2017	<a href="#">16.5285(4)</a>	<a href="#">2017 Wis. Laws 138, § 1</a>	N/A



15. Approve new, extended or renewed property leases submitted by DOA for state agencies which involve annual rent of more than \$500,000 under a 14-day passive review process	2017	<a href="#">16.84(5)(a)</a>	<a href="#">2017 Wis. Act 132, § 1</a>	N/A
50. Approve requests for, or the renewal, modification, withdrawal, or termination of, a waiver of federal law or rules, or for the authorization to implement a pilot program or demonstration project, as follows: (a) for a request not yet submitted to a federal agency, any 90-day extension of a deadline for submitting the request, under 14-day passive review [s. 20.940(3)(a)1.]; (b) for a request not yet submitted to a federal agency, a proposed request prior to submission, including the renewal of a waiver for which substantive changes are proposed [s. 20.940(3)(a)2. and (4)]; (c) for a request to a federal agency for renewal of an existing approval for which no substantive changes are proposed, prior to submittal to the federal agency, under 14-day passive review [s. 20.940(4)]; (d) for a request submitted to a federal agency but not yet approved or implemented, a proposed approval as negotiated with the federal agency prior to final agreement by the Department [s. 20.940(3)(b)4.]; and (e) for a request approved by a federal agency, but not yet fully implemented, an implementation plan including expected timeline [s. 20.940(3)(c)1.].	2017	<a href="#">20.940(3)(a)1.</a> , <a href="#">20.940(3)(a)2.</a> and <a href="#">(4)</a> , <a href="#">20.940(4)</a> , <a href="#">20.940(3)(b)4.</a> and <a href="#">20.940(3)(c)1.</a>	<a href="#">2017 Wis. Act 370, § 10</a>	N/A



55. Approve, under a 14-day passive review process, a medical assistance state plan amendment or a provider reimbursement rate change with a fiscal effect of \$7.5 million or more over the 12 months following implementation, unless, in the case of reimbursement rates, the change was included in enacted legislation	2017	<a href="#">49.45(2t)</a>	<a href="#">2017 Wis. Act 370, § 13</a>	N/A
64. Approve, during a fiscal year and under a 14-day passive review process, any modification to the formulae of various grant programs proposed by the Board in order to expend the entire amount appropriated for grants to students	2017	<a href="#">39.285(1)(b)</a>	<a href="#">2017 Wis. Act 59, § 704ng</a>	N/A
78. Approve any compromise or discontinuance of a civil action prosecuted the Department of Justice, if no intervenor is appointed by the Legislature	2017	<a href="#">165.08(1)</a>	<a href="#">2017 Wis. Act. 369, § 26</a>	N/A
79. Approve any action for injunctive relief or a proposed consent decree from the Department of Justice, if no intervenor is appointed by the Legislature, under a 14-day passive review process	2017	<a href="#">165.25(6)(a)1.</a>	<a href="#">2017 Wis. Act 369, § 30</a>	N/A





<p>99. Approve, under a 14-day passive review process, an alternate funding plan related to a statutory requirement that DOT, when expending federal moneys on certain state highway projects (southeast Wisconsin freeway megaprojects, major highway development projects, or state highway rehabilitation projects with a total cost of less than \$10 million), must fund not less than 70% of the aggregate, eligible project components with federal funding each fiscal year. The alternate plan can be requested under the following circumstances: (a) DOT cannot meet the required 70% threshold; or (b) the Department could make more efficient or effective use of federal moneys than those required under the 70% threshold</p>	<p>2017</p>	<p><a href="#">84.54(2)</a></p>	<p><a href="#">2017 Wis. Act 368, § 17</a></p>	<p>N/A</p>
<p>111. Approve the revised policies regarding the classification of student segregated fees as allocable or non-allocable across institutions under a 14-day passive review process. The revised policies cannot be implemented and an increase in the allocable fees may not be approved until the policies are approved by the Committee</p>	<p>2017</p>	<p><a href="#">36.11(57)</a></p>	<p><a href="#">2017 Wis. Act 59, § 602p</a></p>	<p>N/A</p>
<p>115. Approve a request from the Wisconsin Economic Development Corporation to certify a nonprofit corporation not described under 501(c)(3) of the Internal Revenue Code for a historic rehabilitation tax credit under a 14-day passive review</p>	<p>2017</p>	<p><a href="#">238.17(3)(b)</a></p>	<p><a href="#">2017 Wis. Act 59, § 1775m</a></p>	<p>N/A</p>



116. Approve the Wisconsin Economic Development Corporation's request to exceed the annual limit on the business development tax credit (\$22 million) by up to \$10 million if either: (a) the Committee fails to notify the Corporation within 14 working days that a meeting has been scheduled to review the request; or (b) the Co-chairs of the Committee have notified the Corporation that the request is approved	2017	<a href="#">238.308(4)(c)</a>	<a href="#">2017 Wis. Act 59, § 1779n</a>	N/A
118. Approve, under a 14-day passive review process, any designation of a new enterprise zone	2017	<a href="#">238.399(3)(am)</a>	<a href="#">2017 Wis. Act 369, § 87</a>	N/A
119. Approve the Department's plan for implementation of the worker training and employment program, prior to the Department expending funds	2017	<a href="#">106.271(4)</a>	<a href="#">2017 Wis. Act 58, § 36m</a>	N/A
62. Approve, under a 14-day passive review process, a proposal for the expenditure of moneys received by the Department from the settlement of the multi-district opiate litigation. Deviations from the proposal are also subject to Committee approval	2021	<a href="#">165.12(3)</a>	<a href="#">2021 Wis. Act 57, § 1</a>	N/A

